#### STUART SHAPIRO

## **ADDRESS:**

Edward J. Bloustein School of Planning and Public Policy Rutgers University 33 Livingston Ave New Brunswick NJ 08901 848-932-2384

#### **EDUCATION:**

# Harvard University - John F. Kennedy School of Government

Ph.D. in Public Policy.

June 1999.

Dissertation Title: Speed Bumps and Roadblocks: Procedural Controls and Regulatory Change.

Master's in Public Policy.

June 1995.

# Case Western Reserve University

Bachelor's of Science in Chemical Engineering.

May 1990.

#### RESEARCH AND TEACHING EXPERIENCE

# Edward J Bloustein School Of Planning And Public Policy

Rutgers – The State University of New Jersey

Associate Dean of Faculty
Professor
Affiliated Faculty – Eagleton Institute of Politics
Associate Professor – Director Public Policy Program
Assistant Professor

July 2018 - present
July 2016 – present
July 2017-present
July 2010 – July 2016
July 2003 - July 2010

Teach Graduate Courses in Economics and Public Policy, Public Policy Formation, Politics and Regulation, Cost Benefit Analysis, Policy Practicum, and Undergraduate Courses in Health Economics and Public Economic Policy.

I joined the Bloustein School in 2003 and have been teaching there ever since. I am currently the Associate Dean of Faculty and I supervise faculty hiring, promotion, and evaluation. I served as Director of the Public Policy program (the graduate program) for seven years and helped create two new dual degrees and an undergraduate major and minor in public policy. My teaching ratings are consistently high. My research (detailed below) has focused on the politics of the regulatory process and the role that analysis (especially cost-benefit analysis) plays in policy-making.

## Georgetown University – Government Department

Adjunct Professor, taught introductory Empirical Analysis Course

September 2002- January 2003

# United States Department of Agriculture Graduate School

Taught Introductory Statistics and Introduction to Policy Analysis. January, 1999 – April 2003

# Kennedy School of Government

Research assistant for Cary Coglianese on project evaluating state efforts at regulatory reform.

\*July, 1996 - December, 1997.

# Harvard Economics Department

Research assistant on NSF-funded project on biodiversity supervised by professors Martin Weitzman and Andrew Metrick.

\*\*June 1996 – July 1997.\*\*

# Graduate School Teaching Experience

Taught microeconomics in Kennedy School summer program for mid-career students.

Taught sophomore tutorial in environmental economics.

Teaching fellow, Advanced Empirical Analysis, Kennedy School.

Taught microeconomics in Kennedy School summer program for July 1997 – September, 1997.

Spring 1996, 1997, 1998.

Fall 1996-1997.

# PUBLICATIONS AND CONFERENCE PAPERS

# Publications:

# Books:

Not Normal: A Progressive's Diary of the First Year After Trump's Election. CreateSpace Publishing (2017)

This book is written for a non-academic audience and attempts to share my insights about politics and policy regarding the chaos of 2017.

Analysis and Public Policy: Successes, Failures, and Directions for Reform Edward Elgar Publishing (2016)

In this book, I look at the use of cost-benefit analysis, risk assessment, environmental impact assessment, and other forms of impact assessment in the policy-making process.

The Politics of Regulatory Reform w. Debra Borie-Holtz Routledge Publishing (2013).

We use a unique data set of regulatory activity in the US states to explore why politicians turn to regulatory reform despite ample evidence that it does little to impact regulatory decisions.

#### **BOOK CHAPTERS**

- Case Studies in the Classroom: Lessons Learned in Teaching Benefit-Cost Analysis. Scott Farrow (ed.) Edward Elgar Publishing (2018)
- Frameworks and Best Practices in Cyber Resilience of Systems and Networks. Igor Linkov and Alexander Kott (eds) Springer (2018)
- Reforming the Regulatory Process to Consider Employment and Other Macroeconomic Factors in Does Regulation Kill Jobs? Cary Coglianese, Adam Finkel, and Christopher Carrigan (eds) University of Pennsylvania Press (2014)
- The Evolution of Benefit Cost Analysis in U.S. Regulatory Decision-making in The Handbook on the Politics of Regulation. David Levi-Faur (ed). Edward Elgar Publishing (2011).
- PEER REVIEW OR LAW REVIEW
- Small business response to regulation: incorporating a behavioral perspective. <u>Humanities and Social Sciences Communications</u> 7, no. 1 (2020): 1-9.
- OIRA's Dual Role and the Future of Cost-Benefit Analysis. Environmental Law Reporter 50 (2020): 10385.
- The Burden of Voter Identification Laws: The Case of North Carolina Thurgood Marshall Law Review (2018)
- Can Analysis of Policy Decisions Spur Participation? Journal of Benefit Cost Analysis (2018)
- Increasing the Impact of Policy Analysis by Asking It to do Less Journal of Comparative Policy Analysis (2018)
- Consumer's Guide to Regulatory Impact Analysis: Ten Tips for Being an Informed Policymaker Journal of Benefit-Cost Analysis (2017) (w. multiple co-authors)
- Structure and Process: Examining the Interaction Between Bureaucratic Organization and Analytical Requirements Review of Policy Research (2017)
- What's Wrong With the Back of the Envelope: A Call for Simple (and Timely) Benefit-Cost Analysis Regulation and Governance (2016) (w. Chris Carrigan)
- The Checkered History of Regulatory Reform Since the APA New York University Journal of Legislation and Policy (2016) (w. Deanna Moran)
- Exploring the Relationship Between Regulatory Reform in the States and State Regulatory
  Output (w. Debra Borie-Holtz) Case Western Reserve University Law Review (2014) 64:14

- Agency Oversight as 'Whac-a-Mole': The Challenge of Oversight of Restricting Agency Use of Non-legislative Rules Harvard Journal of Law and Public Policy (2014) 37:523
- Does Haste Make Waste? How Long Does It Take to do a Good Regulatory Impact Analysis? (w. John Morrall) Administration and Society (2013)
- The Paperwork Reduction Act: Benefits, Costs, and Directions for Reform Government Information Quarterly (2013) 30:204.
- The Triumph of Regulatory Politics: Benefit Cost Analysis and Political Salience (w. John Morrall) Regulation and Governance (2012) 6:189
- OIRA Inside and Out Administrative Law Review (2011) 63:135.
- Defragmenting the Regulatory Process Risk Analysis (2011) 31:893
- The Benefit Cost Analysis of Security Focused Regulations Journal of Homeland Security and Emergency Management (2009) Vol. 6. Issue 1. (with Scott Farrow).
- Evaluating the Benefits and Costs of Regulatory Reforms: What Questions Need to be Asked? Evaluation and Program Planning (August 2008) 31:223.
- Does the Amount of Participation Matter? Public Comments Agency Responses and the Time to Finalize a Regulation Policy Sciences (March 2008) 41:33.
- Presidents and Process: A Comparison of the Regulatory Process Under the Clinton and Bush (43) Administrations Journal of Law and Politics (Fall 2007) XXIII:393.
- First Generation E-Rulemaking: An Assessment of Regulatory Agency Websites The Proceedings of the 8th Annual International Digital Government Research Conference, 2007. (with Cary Coglianese)
- The Role of Procedural Controls in the Ergonomics Rulemaking. Public Administration Review (July-August 2007) 67:688.
- An Evaluation of the Bush Administration Reforms to the Regulatory Process Presidential Studies Quarterly (June 2007) 37:270.
- Procedural Control of the Bureaucracy, Peer Review, and Epistemic Drift Journal of Public Administration Research and Theory (October 2007) 17:535. (with David Guston)
- Unequal Partners: Cost Benefit Analysis and Executive Review of Regulations Environmental Law Reporter (July 2005) 35:10433.

Unifying Rulemaking Information: Recommendations for the New Federal Docket Management System Administrative Law Review (Spring 2005) (with Cary Coglianese and Steven Balla) 57:621.

Speed Bumps and Roadblocks: Procedural Controls and Regulatory Change Journal of Public Administration Research and Theory (January 2002) 12:29.

## **OTHER**

Reinvigorating the Paperwork Reduction Act Regulation (Fall 2020)

The limits of thinking of a regulatory budget like a fiscal budget. Brookings.edu series on regulatory process and perspective.

Emrbacing Ossification Regulation (Winter 2018-19)

Report for the Administrative Conference of the United States (ACUS) on Paperwork Reduction Act Efficiencies (2018)

Foxes, Hedgehogs, and Regulators Regulation (Fall 2017)

Retrospective Review in Four States Regulation (Spring 2016) (co-authors Debra Borie-Holtz and Ian Markey)

Why Public Policy? In Public Policy and Administration for the Curious. Why Study Public Policy and Administration? Kishor Vaidya (ed)

Why Regulatory Reform? Regulation (Summer 2014) (co-author Debra Borie-Holtz).

Report for the Administrative Conference of the United States (ACUS) on the Paperwork Reduction Act (2012).

Lessons From New Jersey Regulation (Spring 2011) (co-author Debra Borie-Holtz)

The Fate of Bush's Regulatory Reforms Regulation (Spring 2009)

Politics and Regulatory Policy Analysis Regulation (July 2006)

Two Months in the Life of the Regulatory State Administrative and Regulatory Law News (Spring 2005)

Papers published in <u>Baseball Research Journal</u>: *Measuring Franchise Success in the Postseason* (2015) *The Balance of Power in Baseball (2000); Predicting Postseason Results (1998).* 

#### WORKING PAPERS

The Case for Reinvigorating the Paperwork Reduction Act (available at ssrn.com)

Trying to Float in a Sea of Regulation: Perception and Reality About Regulatory Overload (available at ssrn.com) (with Debra Borie-Holtz).

When Will They Listen? Public Comment and Highly Salient Regulations (available at Mercatus.org)

When Do Agencies Change Their Proposed Rules? (available at ssrn.com)

Explaining Ossification: An Examination of the Time to Finish Rulemakings (available at ssrn.com)

In the Regulatory Weeds of the Garden State: Lessons from New Jersey's Administrative Process (available at Institute for Policy Integrity website)

Does Process Matter: Regulatory Procedure and Regulatory Output in the States (with Debra Borie-Holtz) (available at: Institute for Policy Integrity website)

## Conference Papers and Presentations:

## **Invited Presentations**

Boyden Gray Center for the Study of Administrative Law George Mason University, "Regulating Agencies: Using Regulatory Instruments as a Pathway to Improve Benefit-Cost Analysis February 2020.

Boyden Gray Center for the Study of Administrative Law George Mason University, "The Dual Role of OIRA and the Future of Cost-Benefit Analysis." September 2019.

Symposium on Behavioral Public Administration, George Washington University, May 2018

Brookings Institution: Can Trump's Ambitious Deregulatory Agenda Succeed? October 2017

National School Boards Association Policy Conference. "Regulation in the Trump Administration" January 2017.

Rutgers Economic Advisory Service Semiannual Conference (R/Econ) "Surveying the Post-Election Landscape: What's Ahead for the National Economy" November 2016.

ToxForum: "Science and Policy: The Tangled Relationship" July 2016.

Society for Benefit-Cost Analysis March 2016 Workshop on Regulatory Impact Analysis.

Eagleton Institute of Politics: Rutgers University February 2016 When Does Science Influence Policy?

Massachusetts Institute of Technology Business School Center for Finance and Policy Inaugural Conference: Discussant. September 13, 2014.

Society for Benefit-Cost Analysis March 2014 Workshop on Regulatory Impact Analysis.

George Washington University Regulatory Studies Center November 8, 2013. Book talk for "The Politics of Regulatory Reform"

Case Western Reserve University Law School conference on "Environmental Federalism" October 18-20 2013. "Does Process Matter? Do Regulatory Reforms Work As Intended?"

Office of General Counsel University Pennsylvania September 11, 2013.

Bloustein School 20th Anniversary Lecture Series March 29, 2012.

New York University Law School Conference "Third Annual Workshop on Cost-Benefit Analysis and Issue Advocacy" October 26, 2011

New York University Law School Conference on "Changes to the Regulatory State: President Obama's Approach to Regulation and its Impacts on Federal Environmental and Health Protections" March 16, 2010.

New Ideas in Risk Regulation Conference sponsored by Society of Risk Analysis and Resources for the Future June 22, 2009.

Eastern Evaluation Research Society Annual Meeting April 20, 2009.

University of Pennsylvania Law School Conference on the 25<sup>th</sup> Anniversary of the Office of Information and Regulatory Affairs: December 6, 2006.

Society of Risk Analysis public forum on the OMB guidelines on risk assessment: May 24 and 25 2006.

# Conferences

Society of Benefit-Cost Analysis March 2019, Regulating Agencies' Benefit-Cost Analysis (with Chris Carrigan and Mark Febrizio)

Society of Benefit-Cost Analysis March 2019 Panelist on: Environmental Protection Agency's Detailed Analytic Blueprint

Midwestern Political Science Association April 2018, Panelist on *Using Behavioral Insights in Public Administration* 

Society of Benefit Cost Analysis March 2018, *Understanding Regulatory Burden from Business' Perspective* (with Debbie Borie-Holtz)

Society of Benefit Cost Analysis March 2018, panelist on Teaching Benefit-Cost Analysis

Society of Benefit Cost Analysis March 2017, Can Analysis Facilitate Public Participation

Society of Benefit Cost Analysis March 2017, chaired panel entitled, Regulatory Review and Benefit-Cost Analysis in the States

Association of Public Policy Analysis and Management November 2016, chaired panel entitled: *The Role of Analysis and Program Evaluation in Policy-Making* 

Society of Benefit-Cost Analysis March 2016 panelist on Storm'd at with Shot and Shell: The Interactions Between Economists and Non-Economists

Society of Risk Analysis December 2015 Retrospective Review in Four States (with Debbie Borie-Holtz)

Association of Public Policy Analysis and Management November 2015 *The Use of Analysis in Regulatory Policy-Making* 

Society of Benefit-Cost Analysis March 2015. Why Look Back? An Analysis of State Government Decisions to Analyze Existing Regulations (With Debbie Borie-Holtz)

Society of Benefit-Cost Analysis. March 2014. What's Wrong with the Back of the Envelope? A Call for Simple and Timely Benefit-Cost Analysis (with Chris Carrigan)

Society of Risk Analysis, December 2013, What's Wrong with the Back of the Envelope? A Call for Simple and Timely Benefit-Cost Analysis (with Chris Carrigan)

Association of Public Policy Analysis and Management Conference, November 2013 What's Wrong with the Back of the Envelope? A Call for Simple and Timely Benefit-Cost Analysis (Chris Carrigan presenting.

Law and Society Association, May 2013, Policy Analysis and Regulatory Decisions: Lessons from Benefit Cost Analysis and Environmental Impact Statements

Society of Benefit Cost Analysis February 2013, Lessons Learned, What Can Benefit-Cost

Analysis Teach Us About Health Impact Assessments? (w. Amelia Greiner).

Association of Public Policy Analysis and Management Conference, November 2011 *Does Regulatory Burden and Regulatory Oversight Affect Health and Economic Well Being?* (Debra Borie-Holtz presenting)

Society for Benefit Cost Analysis, October 2011. Does Haste Make Waste? How Long Does it Take to Do a Good Benefit-Cost Analysis? (co-author John Morrall)

Society of Risk Analysis, December 2010. Whither Lindblom? Can Analysis Play A Role In Policymaking?

Association of Public Policy Analysis and Management Conference, November 2010 *Does Process Matter: Regulatory Procedure and Regulatory Outcomes in the States* (Debra Borie-Holtz presenting)

Society for Benefit Cost Analysis, October 2010. *Does Benefit Cost Analysis Affect Regulatory Decisionmaking?* (co-author John Morrall)

Society of Risk Analysis, December 2009. *Impact of Benefit Cost Analysis in Regulatory Review: Much Ado About Nothing?* 

Society for Benefit Cost Analysis, October 2009. The Use (or Non-Use) of Benefit-Cost Analysis in Four States

Society of Risk Analysis Conference, December 10, 2008. The Future of the Bush Administration Regulatory Reforms.

Society for Benefit Cost Analysis, June 2008. Analysis of Homeland Security Regulations Small Steps Forward, Giant Leaps to Go.

Society of Risk Analysis Conference, December 9, 2007. Decisionmaking In The Absence of Information on Benefits

Association of Public Policy Analysis and Management Conference, November 10, 2007. Why Do Agencies Change Their Proposed Rules

Digital Government Research Conference, May 21, 2007 First Generation E-Rulemaking: An Assessment of Regulatory Agency Websites

Society of Risk Analysis Conference December 6, 2006. Assessing the Benefits and Costs of Regulatory Reform.

Association of Public Policy Analysis and Management Conference, November 4, 2005. Comparing Management of the Regulatory Process in the Bush and Clinton Administrations

Association of Public Policy Analysis and Management Conference, October 29, 2004. (with David Guston) and Society of Risk Analysis December 7, 2005: *Procedural Control of the Bureaucracy, Peer Review, and Epistemic Drift* 

Western Political Science Association, March 13, 2004. Procedure and Politics in the Ergonomics Rulemaking

Law and Society Conference, May 29, 1999. Speed Bumps and Roadblocks: Procedural Controls and Regulatory Change

Northeastern Political Science Association Conference, November 15, 1996: Bureaucratic Structure and Regulatory Effectiveness: Lessons from State Regulation of Day Care.

Social Order and the Endangered Species Act Conference, April 25, 1997: with David Cash et. al., Database on the Economics and Management of Endangered Species Codebook.

#### PROFESSIONAL EXPERIENCE

## OFFICE OF MANAGEMENT AND BUDGET

Office of Information and Regulatory Affairs (OIRA)

Policy Analyst

July 1998 –May 2003.

Supervised staff of 10 analysts (October 2001-May 2003). Worked as OIRA desk officer for departments of Labor, Health and Human Services, and Veteran Affairs. Conducted analysis of regulations and information collections from these departments and various other agencies.

# ENVIRONMENTAL PROTECTION AGENCY

NNEMS Fellow Acid Rain Division

June 1994 – September 1994.

#### E.I. Du PONT DE NEMOURS & COMPANY

Imaging Systems Department - Parlin NJ

Engineer - Manufacturing

Engineer - Environmental

September 1991 – August 1993. July 1990 – August 1991.

## OTHER HONORS AND ACTIVITIES

#### Academic Related

Op-Eds/Columns published in the USA Today, New York Daily News, Newark Star Ledger, The Conversation.

Host of "EJB Talks" podcast.

Blogposts published at RegBlog (<a href="http://www.regblog.org/author/sshapiro/">http://www.regblog.org/author/sshapiro/</a>)

Monthly column at the hill.com (July 2014-present)

Weiner-Wittenberg Consulting: Senior Consultant (2007-present).

National Academy of Sciences Committee on Federal Research Regulations and Reporting Requirements: A New Framework for Research Universities in the 21st Century. (February 2015-January 2016)

Executive Advisory Committee for the Government Accountability Office (GAO) (2015-present)

Expert witness on information collection burden of Voter ID law in North Carolina

Grant Review for NSF

Member of the Scholars Strategy Network

Interviewed on NPR, Alan Colmes Radio Show, U Need to Know (Columbia SC)

Quoted in New York Times, Scientific American, AP, Sage Business Research, Inside FDA, The Hill, Bloomberg News, The Washington Post, The Bergen County Record, Politico, Columbus Dispatch, E&E News, Reuters, Buzzfeed, Washington Examiner, Slate, Law 360, Salon, Mother Jones, Financial Times, BNA, law 360, CNN, NBC, Slate, Vox

Regular blog contributor to alan.com (2010-2014)

OMB Watch Task Force on Transparency and Public Participation in the Regulatory Process – Developed Recommendations for next Administration

President of the Risk Policy and Law subgroup of the Society for Risk Analysis 2009-2010.

Peer Reviewer for 2006 OMB Report to Congress on the Costs and Benefits of Federal Regulations.

Peer Reviewer for Journal of Empirical Legal Studies, Journal of Politics, Risk Analysis, Journal of Public Administration Research and Theory, Social Problems, Regulation and Governance, Administration and Society, Governance, Review of Policy Research, Publius, State and Local Government Review, Journal of Benefit Cost Analysis, American Review of Public Administration, Public Performance and Management Review, Legal Studies Review, Journal of Policy History, Policy Sciences, Public Administration Review, Journal of Planning Education,

and Research, American Journal of Evaluation, Journal of Environmental Policy and Planning, Science and the Mercatus Center.

Blog posts on Yale Journal on Regulation Notice and Comment blog.

Submitted public comments to Census Bureau on 2020 Census

Submitted public comments to EPA on Economic Analysis Advanced Notice of Proposed Rulemaking

Submitted public comments to NPS on proposed requirements for protest permits in Washington DC.

Submitted public comments to Administrative Conference of United States on OMB Review Times.

Submitted public comments to OMB on Paperwork Reduction Act Implementation.

Submitted public comments to OMB on presidential oversight and cost-benefit analysis

Submitted public comments on OMB Proposed Bulletin on Guidance Documents

Submitted public comments on OMB Proposed and Revised Bulletins on Peer Review and Information Quality

Submitted (with Cary Coglianese and Steven Balla) letter to OMB on recommendations for Federal Docket Management System signed by over 50 scholars.

Received Rutgers Research Council Grant – 2004, 2005.

#### Pre-Academic

Served as Reviewer for WGBH internet material on presidential elections.

Office of Management and Budget Performance Awards, 1999-2002.

Evaluator for "Innovations in American Government" Award Program, 1997.

Helped develop curriculum for Kennedy School core statistics course.

Public Policy Departmental Fellowship, Kennedy School.

Extensive volunteer experience at United Way and Kennedy School.